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WATER AGENDA (LIFE04/ENV/GR/000099)
EURO-MEDITERRANEAN COOPERATION NETWORK



Sustainable Water Management in Spain: steps forward to implement WFD in Catalonia

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Generalitat de Catalunya
**Consell Assessor
per al Desenvolupament Sostenible**



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1. Objectives of the Report
2. Contributors & Technical data
3. Theoretical and Methodological approach
4. SPANISH CONTEXT: Past and present of water management
5. WATER MANAGEMENT IN CATALONIA: Implementation of WFD
7. Conclusions



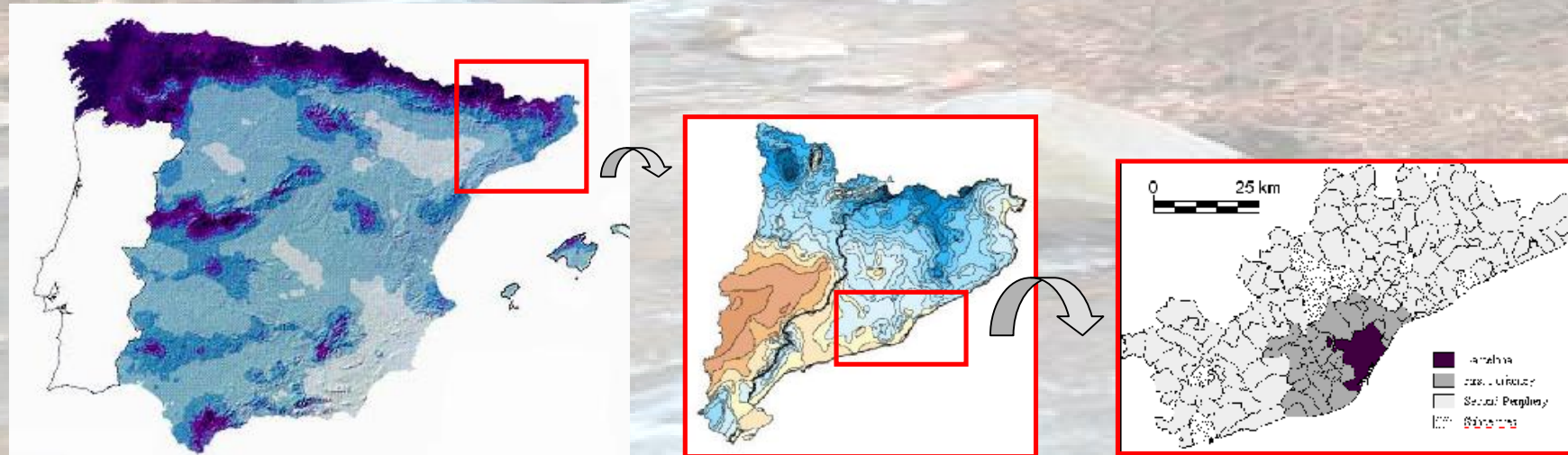
Foto: David Carrera



TECHNICAL REPORT: SPANISH CASE STUDY

OBJECTIVE

To elaborate a report under an **integrated assessment** approach (interdisciplinary perspective), considering the context of water management at **national level** (Spain), and focussing on the implementation of **WFD** and **Agenda 21** in **Catalonia**, particularly on the **Internal Basins of Catalonia (WDIBC)**, and the **Metropolitan Region of Barcelona**.



National Level

Regional Level

Local Level

Multi-scale / Multi-level approach

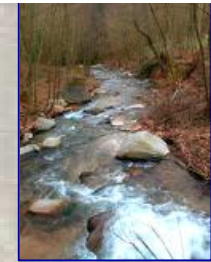


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TECHNICAL REPORT



WHO PARTICIPATES? Interdisciplinary group (16 contributors)

Experts in Natural Sciences: Biophysical Environment, Water Resources (Surface-, Ground-, Coastal Waters), Pressures and Impacts.

Experts in Social Sciences: Institutional frames, Water Regimes, Legislation, Economy, Public Participation, Social movements, Social Learning, Water conflicts.

Experts in Urban Water Management: Water demand-supply in urban areas

Experts in Water Technology: Desalination



TECHNICAL DATA

133 pages

13 Case Studies (National, Regional & Local)

15 Boxes

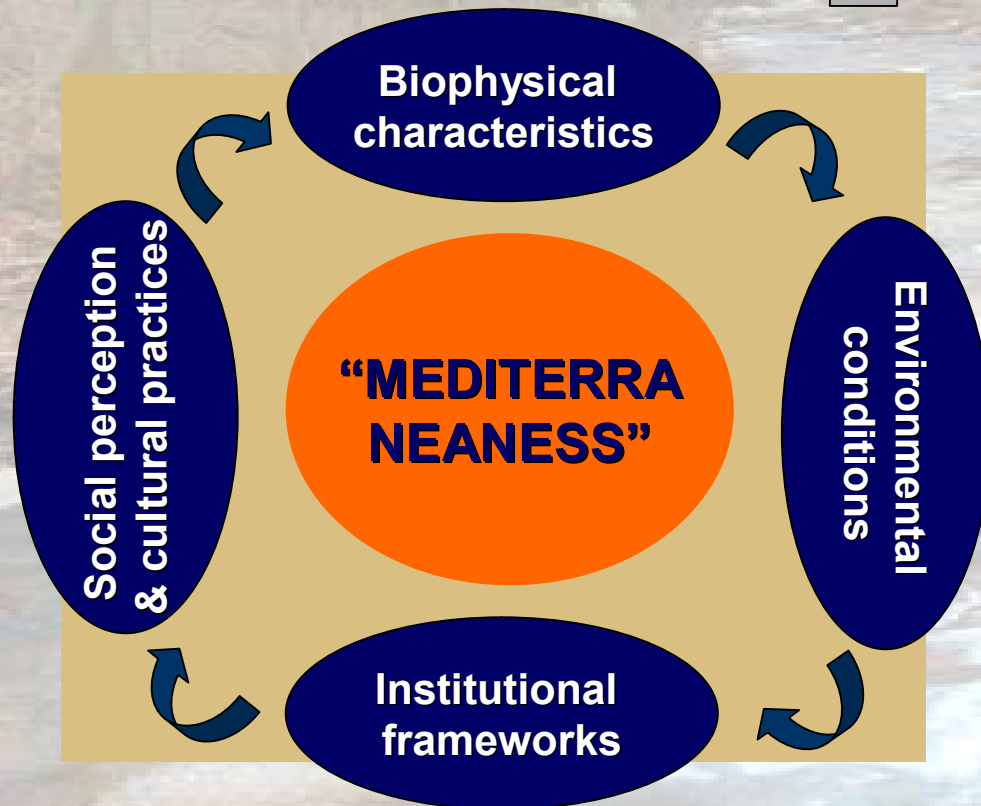
60 Figures

30 Tables



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THEORETICAL and METHODOLOGICAL APPROACH



Key Sustainability issues in Mediterranean regions

- Level of Exploitation of water resources
- Role of Agriculture
- Water Quality/Quantity and Ecosystems
- Water Demand Measures
- Desalination and Wastewater
- Institutions and Legal systems
- Reallocation issues
- Water services in urban areas
- Risk Planning
- Transboundary River Basins / Aquifers



SPANISH CONTEXT - CATALAN CASE

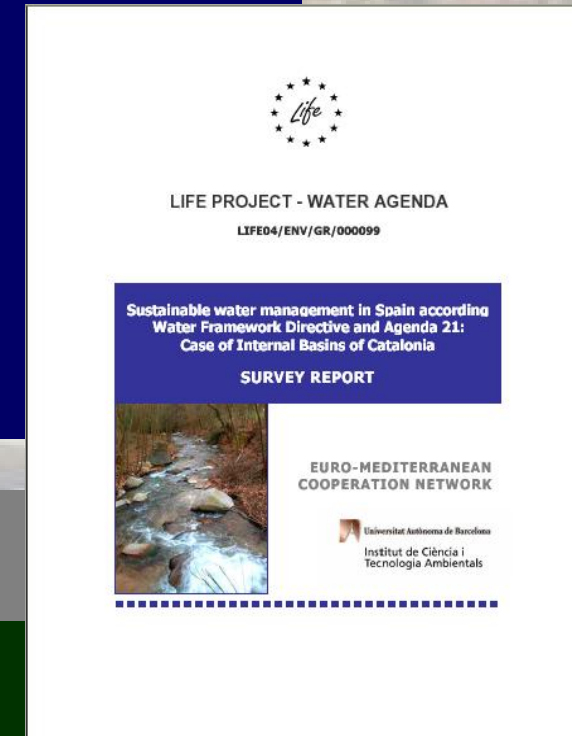


SPANISH CONTEXT: PAST AND PRESENT OF WATER MANAGEMENT

1. Environmental Conditions
2. Socioeconomic aspects
3. Regulative frame
4. Water Regime
5. Institutional framework
6. Water Policies and Practices (Planning)
7. Towards implementation of WFD

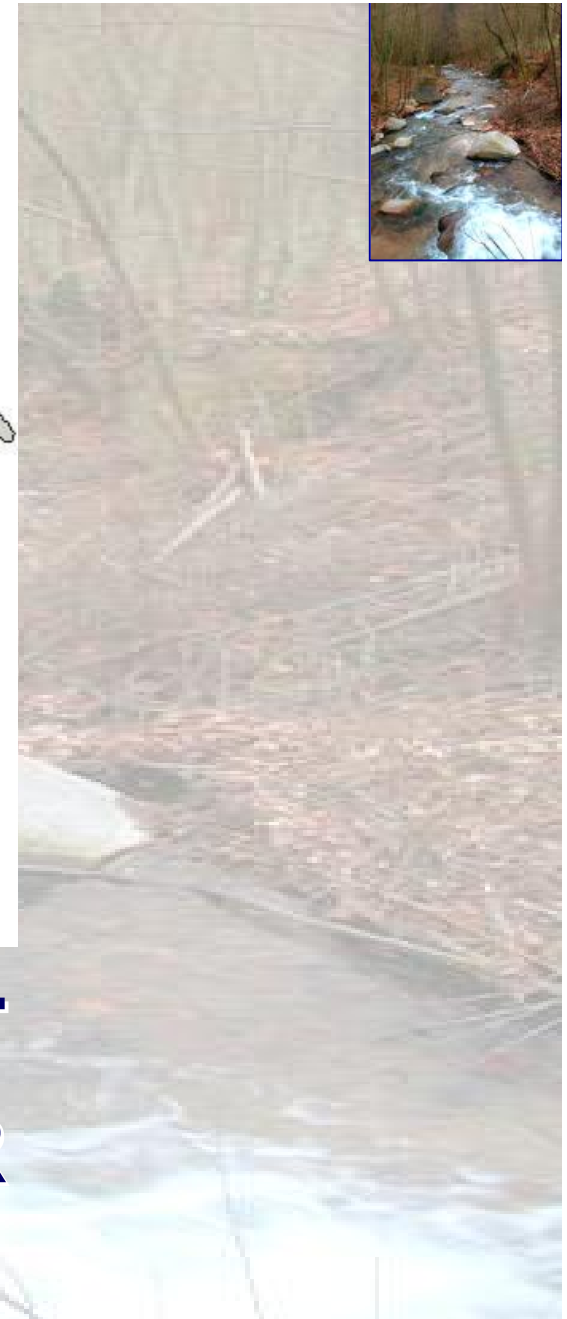
WATER MANAGEMENT IN CATALONIA: IMPLEMENTATION OF WFD AND AGENDA 21

1. Environmental and Socioeconomic Conditions
2. Institutional framework of water management
3. Urban Water Management
4. Implementation of WFD in Internal Basins of Catalonia



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SPANISH CONTEXT: PAST AND PRESENT OF WATER MANAGEMENT



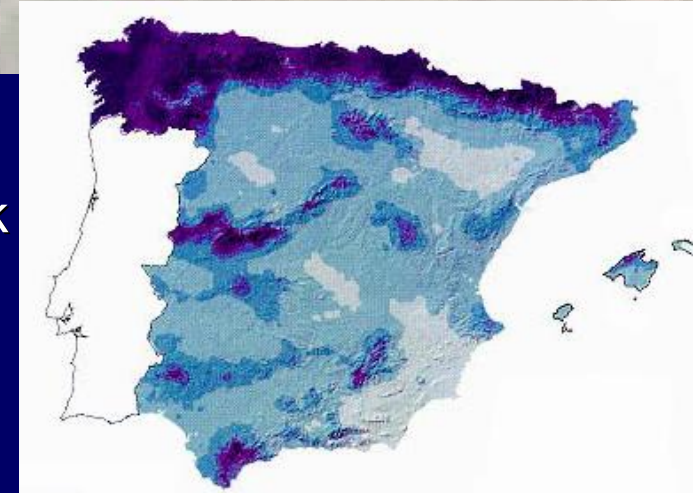
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Environmental & Socioeconomic conditions



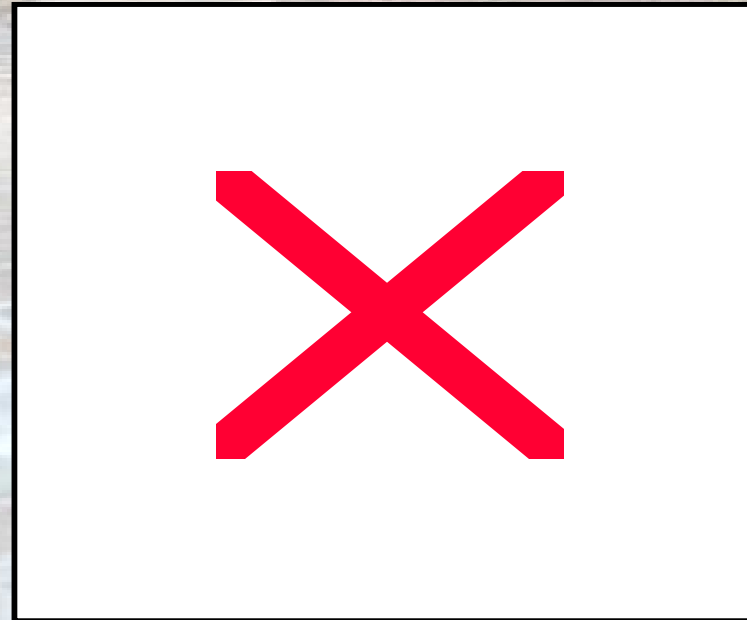
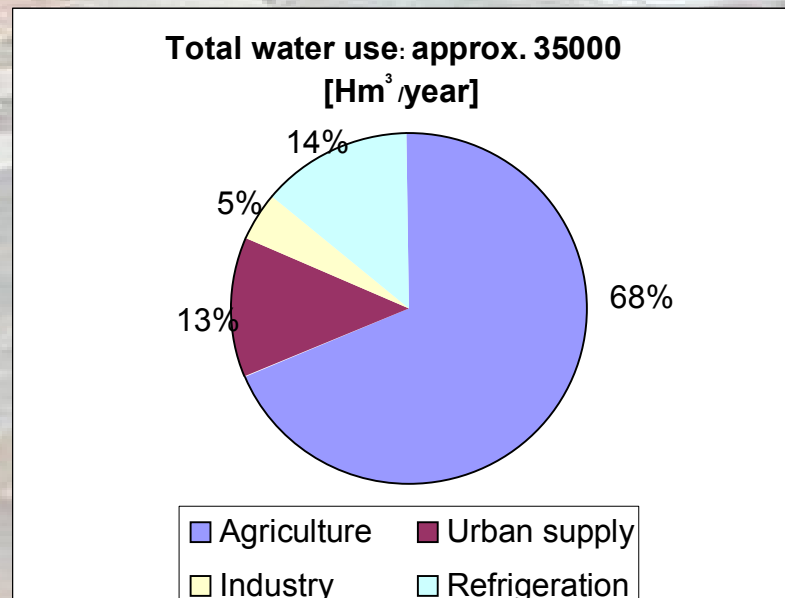
- Dry Spain vs Humid Spain
- Complex and diverse hydrological network
- From transboundary RB to small non-perennial streams (mainly on the Mediterranean coast)
- Biodiversity richness: 124 different habitats (65% of total for Europe) > wetlands (e.g. protected areas for birds – 49 RAMSAR areas)





Environmental & Socioeconomic conditions

- Agriculture -> 70% of water uses
- Urbanisation and Tourism activities: linked to coastal areas and freshwater courses
- Surface water is the principal source of water supply (83%)





Environmental & Socioeconomic conditions

CASES STUDY

CASE STUDY 1: Virtual water exportations in intensive irrigated agricultural arid regions. GRANADA & ALMERIA (ANDALUSIAN REGION)

CASE STUDY 2: Desalinated water for tourist services. LANZAROTE (CANARY ISLANDS)





CASE STUDY 1: Virtual water exportations in intensive irrigated agricultural arid regions. GRANADA & ALMERIA (ANDALUSIAN REGION)

Context: main background information

Problem: which is the conflict/problem/constraint?

Description: how was it dealt?

Results and Perspectives

Lessons Learned:

- We can use the estimation of **Virtual Water** as indicator of the pressure on water resources.
- **Efficiency in water use is not a good indicator of its associated impact.**
- The new **Programa AGUA** will not be able to solve the problem in the region because the demand will increase if new irrigation parcels are being allocated.
- Andalusia is producing a good (holding **unsustainable water requirements**) mainly aimed at **export**.

Case Study 1 VIRTUAL WATER EXPORTATIONS IN INTENSIVE IRRIGATED AGRICULTURAL ARID REGIONS: GRANADA & ALMERIA (ANDALUSIAN REGION)
Cristina Madrid (cristinam@hctoa3.com)

Context
Granada's and Almería's fountains are situated in Southeast Spain, in the Andalusian Autonomous Community. Andalusia has a typical Mediterranean climate with high temperatures and low water resource availability. Consequently, the coast of Granada and Almería feature the highest radiation and lowest precipitation rates of the entire Iberian Peninsula. Despite these arid climate conditions, a great extension of intensive irrigation, high water demanding agricultural practices can be found in this region.



Problem
Andalusian agriculture is considered as a high importance sector of the economy, partly because it employs an important percentage of the occupied population. However, traditionally it does not carry a very significant weight in the regional GDP (8% in 2002) while consuming 78 % of the total water resources available in Andalusia.
To improve the profitability, several traditional cultivations have been replaced by tropical ones: high water consumers grown in greenhouses. Consequently, large extensions of plastic-tented fields are mushrooming all over the coast. These intensive agricultural practices have created a new water demand in the arid context of these regions.



Land uses should be designed according to resource availability. But this is not the case; especially not for water. Part of the water from the Ebro river transfer (PHN) was required to satisfy the ever growing socially-constructed water demand. Moreover, an indicator of socio-economic metabolism and consumption patterns. Water requirements can be calculated using the FAO's CropWat software. The output can then be used to determine the virtual water flows between countries or regions.

Description
In 2002, 96% of Andalusian agricultural land was irrigated. Horticultural products, which are usually cultivated through irrigation practices, represent 25% of the total Andalusian agricultural yield.
29% of the total Andalusian horticultural production are tomatoes mostly grown for export. Moreover, the largest tomato exportations originate from Granada (10%) and Almería (88%) greenhouses. Consequently, Granada's and Almería's plastic tents consume a very scarce resource to produce a commodity that is being exported by a sector whose relative GDP contribution is a mere 8%.

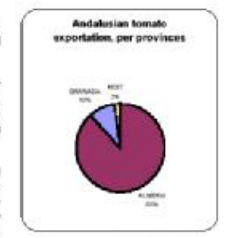


Figure 4.3.5. Andalusian tomato exportations, per provinces (2002). Source: Madrid, C., 2004.

The amount of water consumed in the production process of a product is called **virtual water**, i.e. the water volume embodied in the product not in the real sense but in a virtual sense. This concept can be applied to any market good to calculate the quantity of water spent in producing exportation goods. This concept therefore serves as an indicator of socio-economic metabolism and consumption patterns.

Results and Perspectives
The highest efficiency in the use of the water resources is found in Malaga (Southern Spain) and Almería. While the rest of the provinces need around 20 m³ per produced ton, these provinces only need 5 m³/ton.

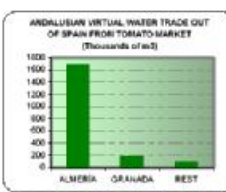


Figure 4.3.6. Andalusian virtual water trade out of Spain from tomato market (2002). Source: Madrid, C., 2004.

In spite of this, in 2002 Andalusia exported almost 2 km³ of virtual water only through the tomato market (export to the rest of Spain are excluded from this figure).
Since 1997, 23,000 new irrigation hectares have been allocated in Andalusia, especially in its eastern region. This has raised the water demand and subsequently the need for new water resources. The Programa AGUA (basis for new PHN) cancelled the Ebro river transfer to the southeast of Spain, introducing new 'actions' to improve the ability of the resource ("more and cheaper water"). 15% of the investment conceded by the Plan will be dedicated to this region.

Lessons Learned

- We can use the estimation of **Virtual Water** as indicator of the pressure on water resources.
- **Efficiency in water use is not a good indicator of its associated impact.**
- The new **Programa AGUA** will not be able to solve the problem in the region because the demand will increase if new irrigation parcels are being allocated.
- Andalusia is producing a good (holding **unsustainable water requirements**) mainly aimed at **export**.





Regulative Frame and Water Regime in Spain

Transposition process of the WFD into Spanish law: CRITICS

- **Public participation** process during the planning process and implementation of the WFD is **lacking**, and still based on the principle of participation of **users** instead of participation of all **interested persons**.
- The determination of the **technical conditions** defining the state of each **water body**, as well as their classification criteria are missing. Transposition of many **annexes** of the WFD has been **omitted**.
- Some of the **deadlines** established by the WFD are **omitted**.
- **Coastal waters** are **not sufficiently integrated** in the management of the water district

Source: WWF, 2004.

CASE STUDY 4 : The transformation of the traditional *Huerta* of Mula into an innovative and efficient irrigation system. MULA (MURCIA)





Institutional Frame

River Basin Authorities (*Confederaciones Hidrográficas*)

Presently **14 RBA** exist in Spain:

- 9 River Basin Authorities for the main interregional basins;
- 3 intra-regional water authorities for small rivers in Catalonia, Basque Country and Galicia;
- 2 Insular Water Authorities in the Balearic and the Canary Islands.

The **Ebro** and the **Segura River Basins** where the first River Authorities created (**1929** and **1931** respectively)



Irrigators Communities (IC)

There are around **6200 Irrigators Communities** included in the census

- **Objectives:**
 - Administration of public waters.
 - Distributing their flows.
 - Settling disputes between “commoners” (farmers) or other stakeholders.
 - Acting as policy enforcers.





Water policies (planning) and practices

Spanish Hydrological Plan (PHN) vs Programa A.G.U.A

New Water Culture

From SUPPLY- to DEMAND-based strategies

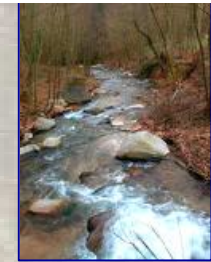
CASE STUDY 4 : The desalination technology: Brief guided tour

CASE STUDY 5 : Gender and social movements. A look at the participation of the women in the platform for the defence of the River Ebro. Terres de l'Ebre (South of Catalonia)



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Towards the implementation of WFD in Spain

Pilot River Basin: JUCAR

CEDEX (acquired and elaborated)

Differences

Some of the European

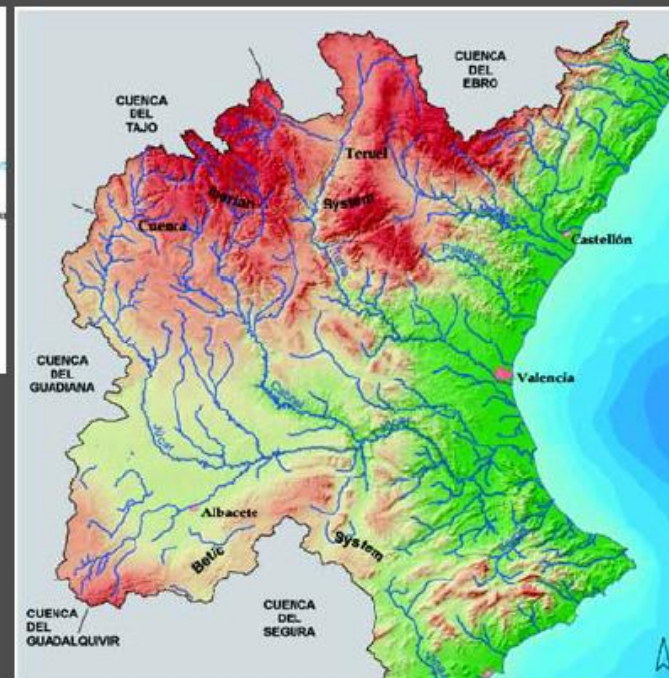


Figura 4.6.1. Jucar Pilot River Basin
Source: CHJ, 2004





WATER MANAGEMENT IN CATALONIA: IMPLEMENTATION OF WFD AND AGENDA 21

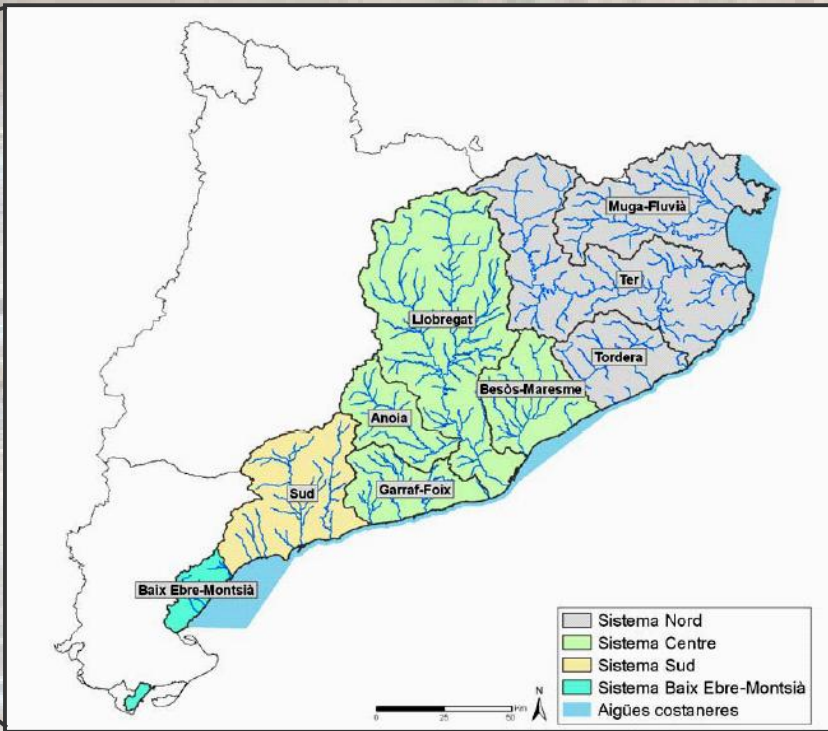
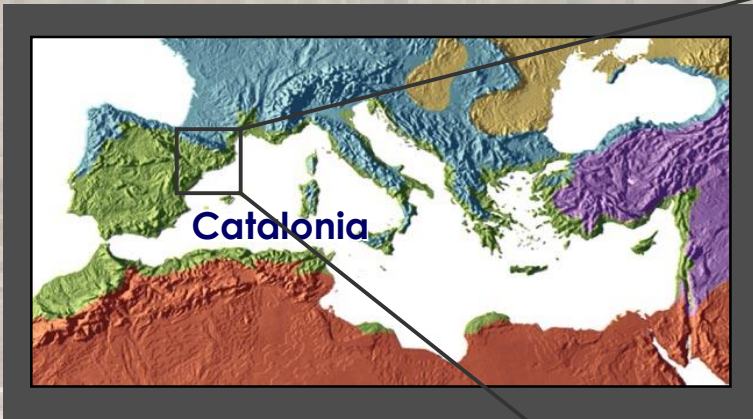


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Water Management in Catalonia: Introduction



Water District of the Internal Basins of Catalonia (WDIBC)

River Basin Authority:
Agència Catalana de l'Aigua (Catalan Water Agency)





Environmental and socio-economic conditions

Characteristics

Population: Catalonia: 6,813,319

WDIBC: 5,700,000

MAB: 4,200,000

Activities: Tourism

Industry

Agriculture

Precipitation: 450 to >1250 mm/yr

Water uses

Domestic (44%) 518.8 hm³/yr

Agriculture (35%) 416,2 hm³/yr

Industrial (21%) 251.5 hm³/yr

TOTAL 1186.4 hm³/yr

The black line indicates the limit between the Water District of the internal River Basins of Catalonia (to the east) and the Catalonian part belonging to the Water District of the Ebro river (to the west).

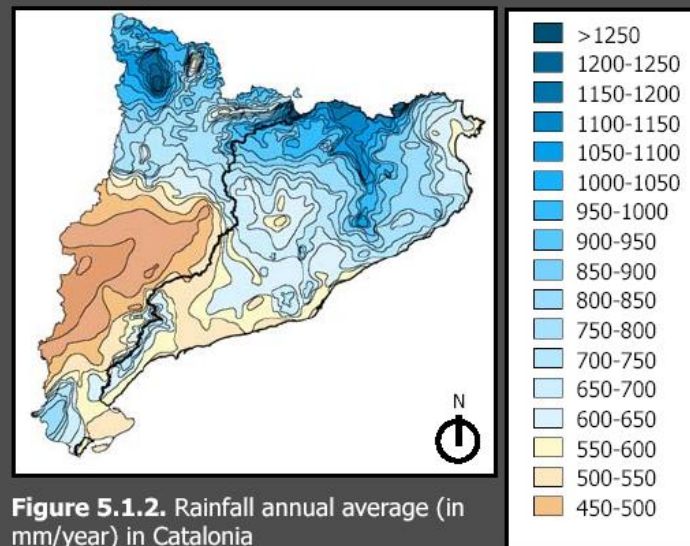
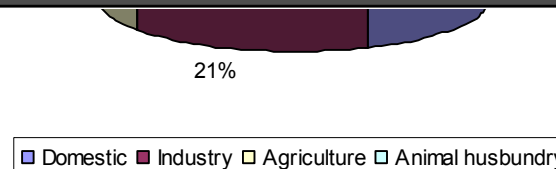
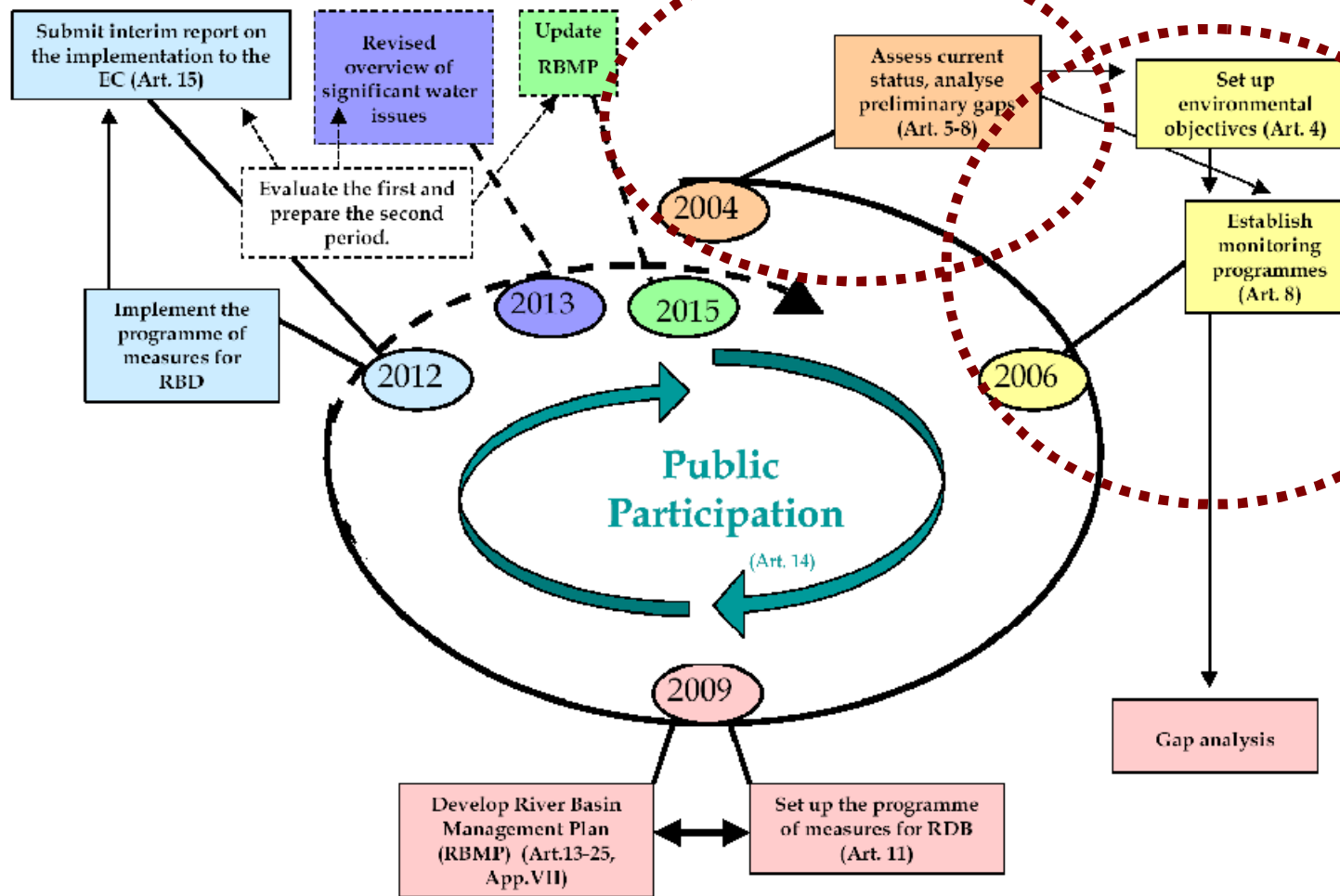


Figure 5.1.2. Rainfall annual average (in mm/year) in Catalonia
Source: map modified from Agència Catalana de l'Aigua, 2005.





Implementation process of WFD





Ecological Status of Water Bodies in IBC

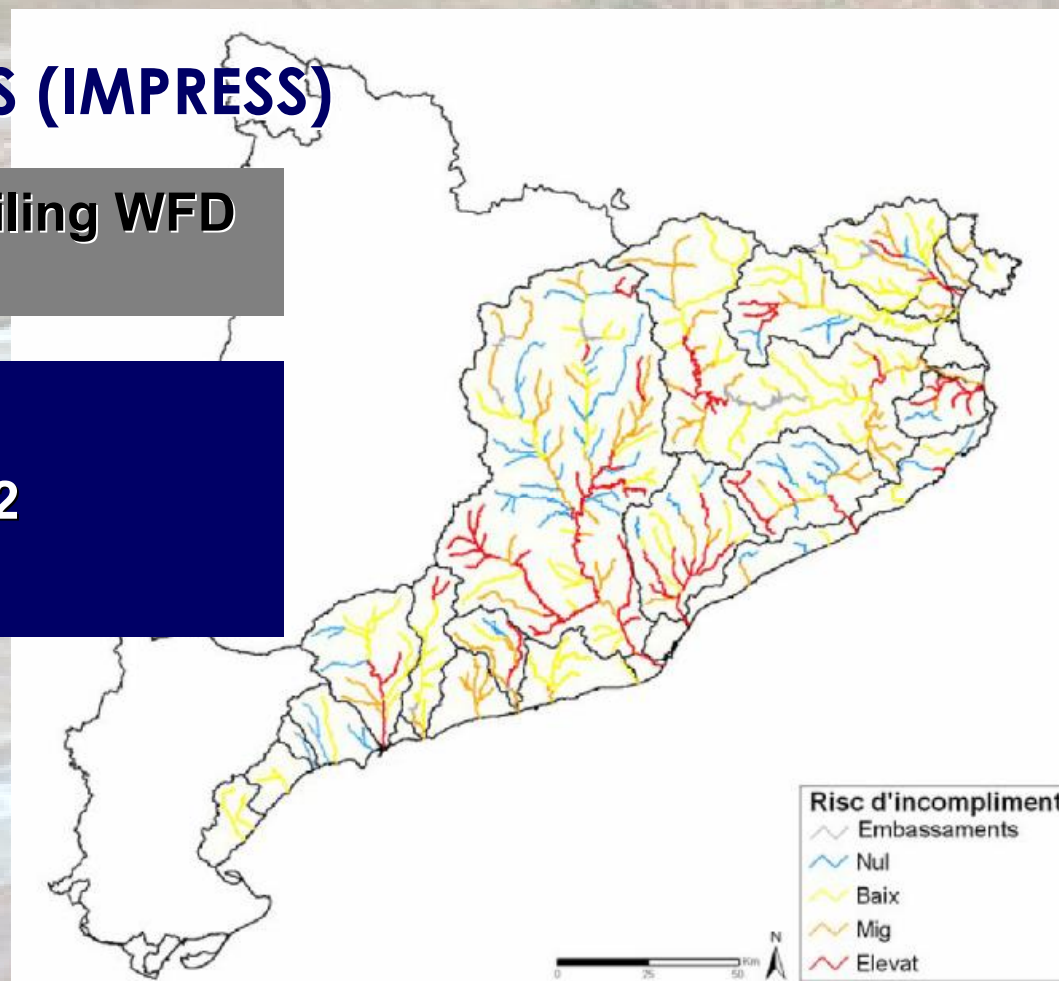
PRESSURES & IMPACTS (IMPRESS)

Medium or **High** risk of failing WFD goals

Rivers: **67%** of 247

Coastal waters: **54%** of 32

Goundwaters: **64%** of 39

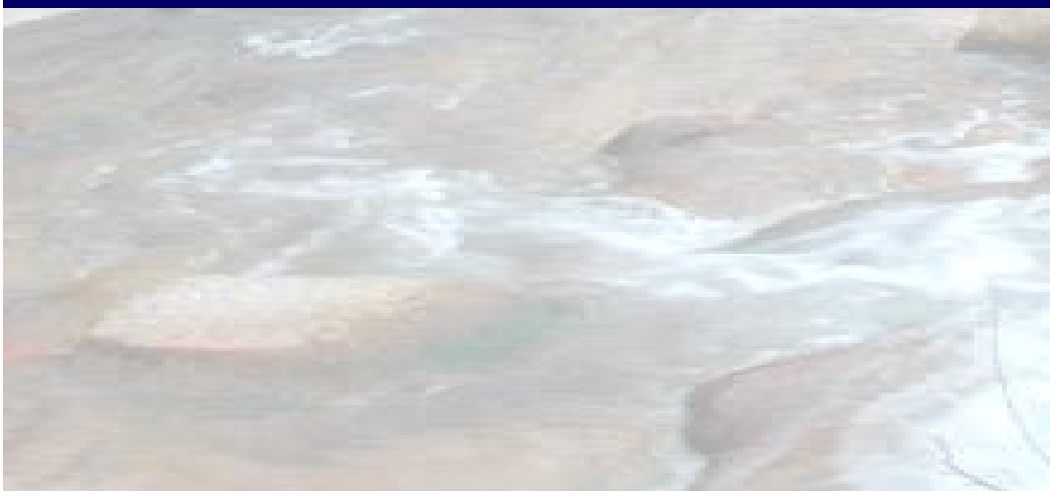




Full Cost Recovery in Internal Basins of Catalonia

COST RECOVERY

1. **Private Services: 100%**
(domestic supply)
2. **Public Services (Municipalities, RBA):**
 - **Environmental Costs: 50%**
 - **Water Treatment: 25%**





Future Investments in water sector in IBC

	Capacity hm ³ /year	Invest (10€)	Unity Cost 10€/hm ³
Mesures to increase availability of water resources			
Improve efficiency of exploitation of current water res	23.8	97	1.04
Improve current systems of water production	20	46	2.3
Reutilisation	11	91	8.27
Improve of groundwaters (quantity & quality)	18	22	1.22
Desalination	70	201	2.87
Connection and Improvement of current infrastructures		314	
Mesures to improve quality of water			
Water Treatment Plants (improve existing and build)		168	
Remediation of salinated discharges of Llobregat river		90	
River restoration		131	
TOTAL		1160	

Future investments to improve water supply and water quality in Internal Basins of Catalonia



90% of budget to improve water supply and water quality in IBC are destined to **infrastructure**. Only **10%** for **river restoration** and no budget to reduce **water demand** and **public participation**.





PUBLIC PARTICIPATION

Participatory process to validate the diagnosis of pressures and impacts (IMPRESS), and to design the measures programmes (Management Plans)

River basin Councils (16 in IBC)

Participation Processes

Pilot programmes (2006-2007) in:

- Ter River Basin
- Gaia-Francolí River Basin



Successful participative processes to validate Pressures and Impacts
 Not full consensus in the definition of proposals to implement the measures programme



Conclusions

- The survey report elaborated was an interdisciplinary effort to put forward an overview of the Spanish water management practices.
- Catalan government and stakeholders has make an important effort to improve the former situation of lacking of relevant data (Pressures & Impacts, and Monitoring Plan), and adequate participation processes (RB Councils).
- A broader scope (social wide agreement) based on the compromise is necessary to face current challenges on water issues in the Mediterranean region.
- We hope this contribution of information, experience and know-how on water management and the demonstration of some good practices and methods in Spain, were of interest to achieve our common objective.

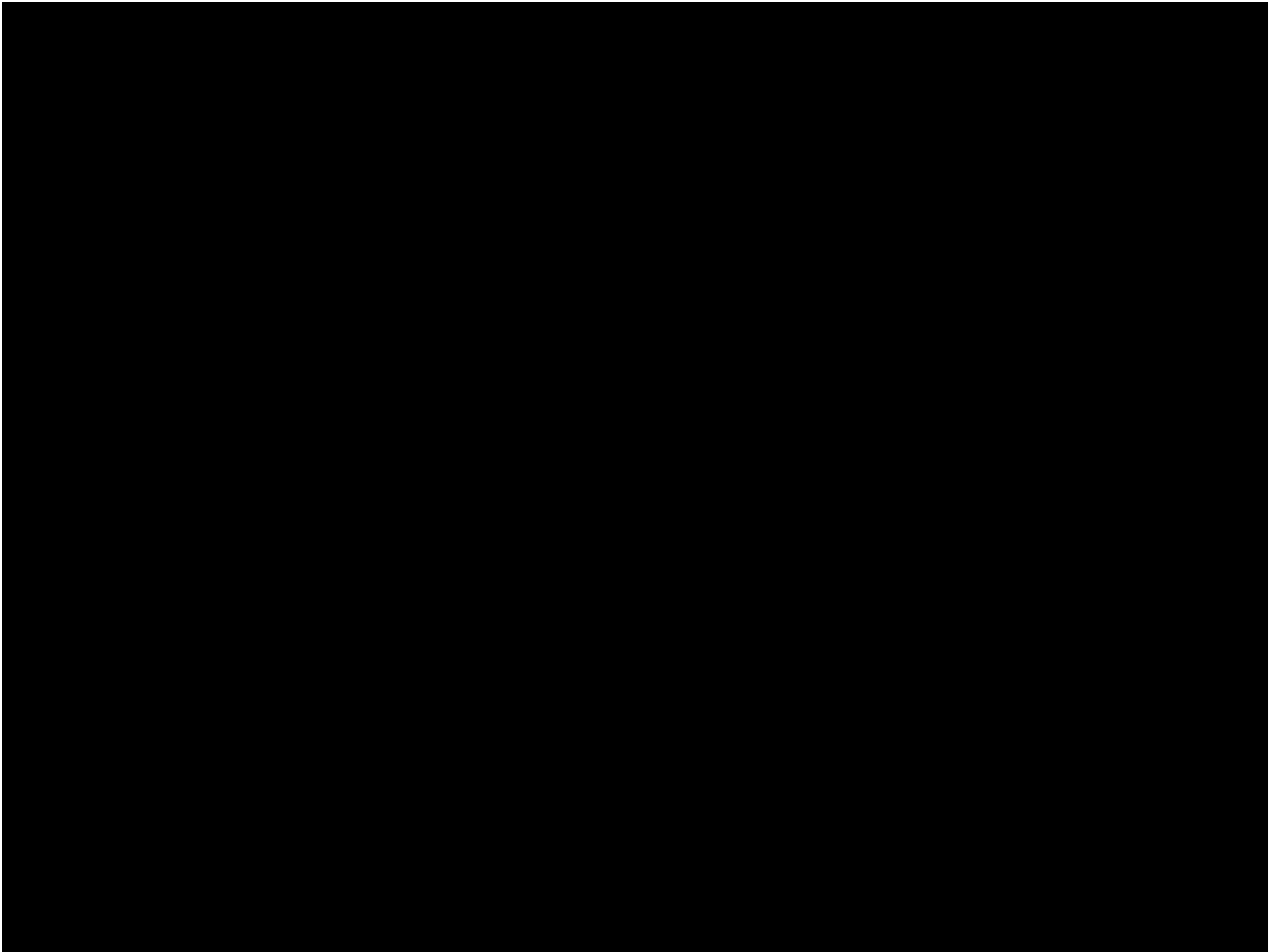




Many Thanks!
Efharisto para poli!!
Grazie mille!!!
Moltes Gràcies!!!!

Xavier Cazorla i Clarisó
xcazorla@gencat.net





LIFE WATER AGENDA: OBJECTIVES

GENERAL OBJECTIVE

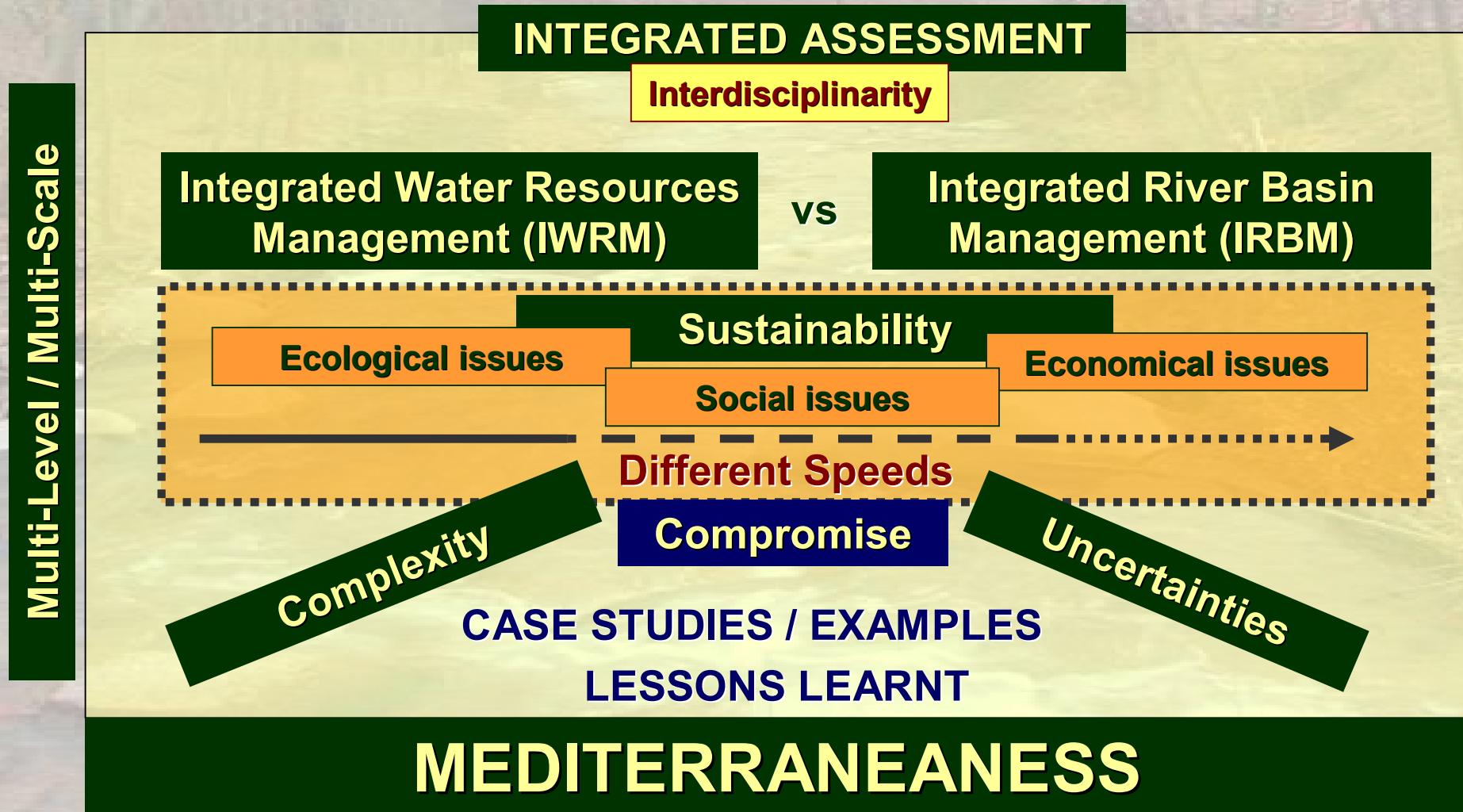
Supporting the development and implementation of **integrated water resources management** policy to Anthemountas river basin in Northern Greece through the application of a public, social wide local agreement, using the principles of **Agenda 21** and **Water Framework Directive (WFD) 2000/60/EC**.

SPECIFIC OBJECTIVE

Establishment of a **Mediterranean network on water management**. The scope of the network will be the information, experience and know-how exchange on water management and the demonstration of best administrative practices and methods.



THEORETICAL and METHODOLOGICAL APPROACH





Urban water management in the MAB

Water demand management

1. Water pricing policies: block-pricing, wastewater treatment levies
2. Educational campaigns: indoor vs outdoor
3. Technological improvements: water saving devices
4. Use of alternative sources: groundwater and recycling for public uses

Future scenarios of water demand in the WDIBC (2025)

Present per capita consumption for domestic use: 212 l/p/d

Scenario 1: Population 10 % increase

Scenario 2: Population 18 % increase

Base scenario: present per capita demand

High water-saving scenario:

	Base Scenario			High water-saving Scenario		
	Total	Urban	Agriculture	Total	Urban	Agriculture
Scenario 1	10%	12%	7%	0,8%	-0,3%	2,4%
Scenario 2	16%	18%	10%	4,1%	4,8%	2,4%



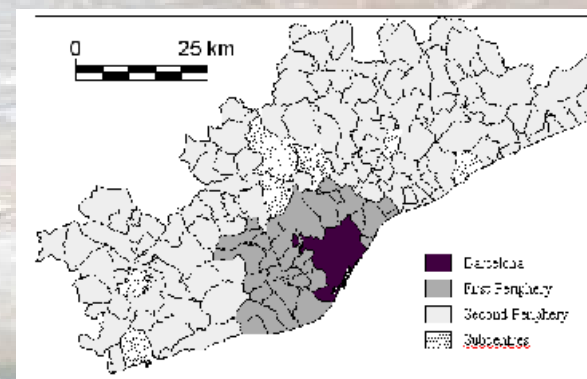


Urban water management in the MAB

Introduction

Urban sprawl

	Population	Area(km ²)	Density (inhabitant/km ²)	Water supply (hm ³ /yr)
Catalonia	6,361,365	32,106	198	2,678
CIC	5,706,812	13,628	343	1,186
MRB	4,390,413	3,241	1,354	500



Sources of water supply

	2002	Planned
Superficial	325	325
Groundwater	175	175
Other sources	0	145
Total	500	645





Implementation of the WFD in the WFIBC Groundwater

Characterization

Characterization based on existing hydrogeological areas used by the water authority since 1992.

Groundwater body- types are classified according to lithology:

- Alluvial
- Detritic of non-alluvial origin
- Carbonated
- Granites and Paleozoic material
- Grouping of local aquifers in low permeability media
- Bodies in volcanic and fluvio-volcanic material

39 groundwater bodies have been defined





Implementation of the WFD in the WFIBC Groundwater

Pressures and impacts

Type	Source	Pressure	Impacts
Diffuse	Agriculture and animal husbandry	Animal defecation	Nitrates of animal origin
		Fertilising and Phitosanitary	Pesticides and nutrients
	Sewage network and urban and industrial tanks	Application of sewage sludge	Components of N
		Irrigation returns	Related contaminants
Point	Industrial activity	Network losses	Salinity, organic matter, microbiologic contamination, other contaminants
		Discharges, lixiviation and losses	Contaminants of Annex VIII of WFD
	Waste management	Contaminated soils	Specific contaminants of Annex VIII of WFD
		Industrial, urban and special waste	Diverse contaminants
	Underground tanks and deposits	Losses	Hydrocarbons
	Mining activity	Saline	Salinisation
	Wastewater treatment plants	Discharges	Ammonium
	Gravel extraction	Condition of the unsaturated zone	Increase in vulnerability, metals
borehole	Water extraction	Saltwater intrusion, induced fluxes, reduction of resources	

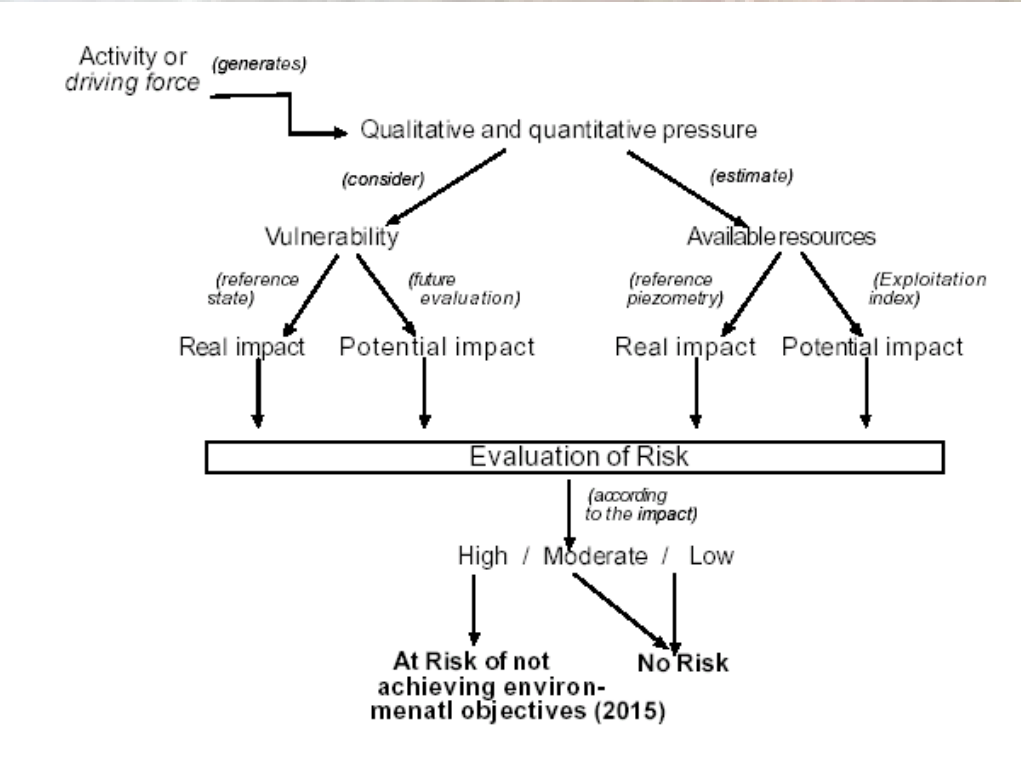




Implementation of the WFD in the WFIBC Groundwater

Risk of not achieving the environmental objectives: methodology

1. Identify pressures on the chemical status
2. Identify the pressure on the quantitative status
3. Evaluate the intrinsic vulnerability of the water bodies
4. Estimate the potential impact on the chemical status
5. Evaluate the proven impact on the chemical status and the quantitative status
6. The risk of not achieving the quantitative status is estimated based on the proven impacts and the pressure on the quantitative status
7. The risk of not achieving the chemical status is estimated based on the potential impacts and the proven impacts
8. The risk that any groundwater body does not achieve the objectives of the WFD exists when either the chemical or quantitative status are at risk of not being achieved.



RISK?		Real Impact		
		High	Moderate	low
Potential Impact	High	Yes	Yes	Yes
	Moderate	Yes	No	No
	Low	Yes	No	No





Implementation of the WFD in the WFIBC Groundwater

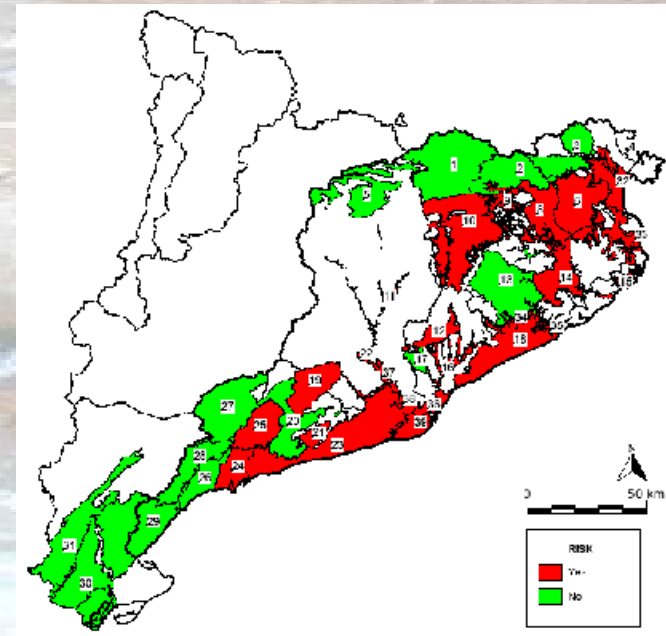
Risk of not achieving the environmental objectives: results

According to the IMPRESS report in the WDIBC the groundwater bodies at risk of not achieving the objectives established in the WFD for 2015 are:

- • 25 groundwater bodies (64% of the total) are at risk of not achieving the objectives
- • 14 groundwater bodies (36% of the total) are not at risk of achieving the objectives

Of these 25 bodies at risk:

- 10 are at risk of not achieving the quantitative status and
- 23 of not achieving the chemical status. From the latter 14 are at risk due to nitrate contamination from agricultural activities and 7 due to seawater intrusion.





Implementation of the WFD in the WFIBC Groundwater

Main risks to good status – priorities for actions

1. Nitrates of agricultural and animal husbandry origin
2. Seawater intrusion conducting to elevated concentrations of chlorides in coastal aquifers
3. Ammonium contamination from network losses and discharges to infiltrating rivers
4. Contamination of other specific elements
5. High extraction volumes that induce sinking groundwater levels
6. Extraction of aggregates in alluvial deposits with groundwater levels near the surface





Implementation of the WFD in the WDIBC Surface waters

Main risks to good status – priorities for actions

- 1. Density of dikes and “azudes”, redirection caused by small hydroelectrical energy stations, and modification of water flows.**
- 2. Hydromorphologic degradation, riverside forest overexploitation, and morphodynamic impacts.**
- 3. Biodegradable and industrial point discharges in vulnerable river sections.**
- 4. Diffuse contamination, overload of nitrogen from farms and pesticides (organic contaminants) of agricultural origin.**
- 5. Very low quality of fish populations. Hard introduction of foreign and invasive species, and loss of river habitats.**
- 6. Low biological quality in medium and lowlands in main rivers.**
- 7. Concentration of priority and dangerous substances, some of them still not regulated.**





Environmental and socio-economic conditions

Discussion and critics to the IMPRESS-report

- The IMPRESS contains valuable information and is a good effort to comply with the requirements of the European regulation
- Non-equivalent depth of analysis: surface water > groundwater > coastal water
- No analysis of interactions between surface-, ground- and coastal water bodies is fulfilled
- Too often expertise (subjective!) criteria and methods are used without even making it explicit
- Lacking methodological rigour may harm the transparency towards the public, which to our best knowledge has not been involved in any way



EURO-MEDITERRANEAN COOPERATION NETWORK



OBJECTIVES

- ✧ **Sustainable policies and practices on water management**
- ✧ Application of **Directive 2000/60/EC**: Know-how, Methodology and Tools, Legal framework.
- ✧ **Administrative schemes and organisations of river basins management** (management bodies)
- ✧ **Practices of social agreement** in the protection of water resources (Agenda 21 Models, role and cooperation of stakeholders and NGO's)

TASKS

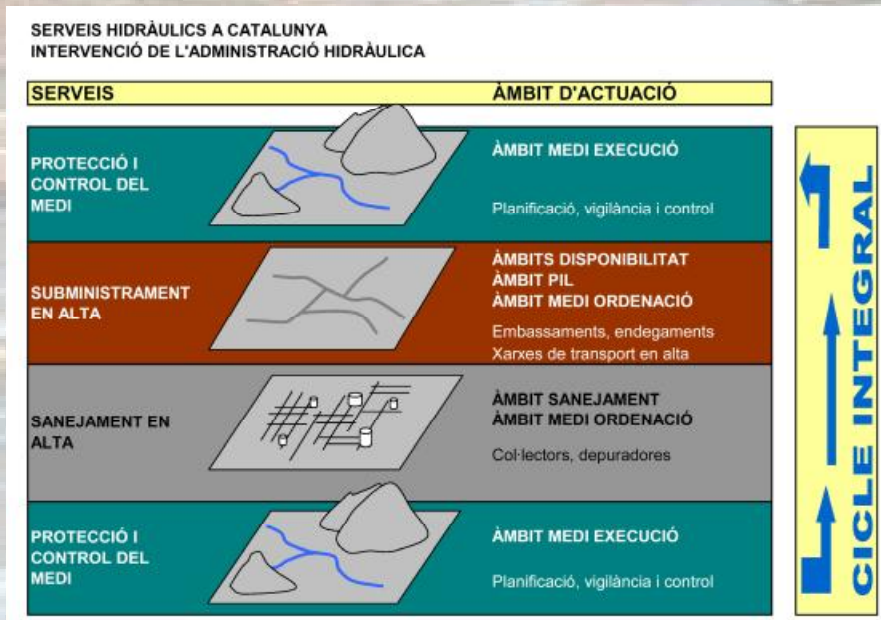
1. A **REPORT** for the region of each partner over the pre-mentioned objectives (state of the art, best practices, decision tools, etc).
2. Organization of a **three-day workshop** by each transnational partner.
3. Participation on the **final symposium**.





Institutional frame of water management

Agencia Catalana de l'Aigua (Catalan Water Agency)



User Communities

Comunidad de Usuarios del Delta del rio Llobregat



WATER AGENDA (LIFE04/ENV/GR/000099)
EURO-MEDITERRANEAN COOPERATION NETWORK



Water Management in Catalonia

STRUCTURE

1. Environmental and socioeconomic conditions
2. Institutional framework of water management
3. Urban Water Management
4. Implementation of WFD in the Internal Basins of Catalonia

Case studies

1. Management of groundwater with involvement of users
2. Urban water conservation campaign
3. Efficient urban water management according to Local Agenda 21
4. Urban sprawl and domestic water consumption relationships
5. Integrated environmental assessment in Mediterranean river basins: sustainability indicators monitoring
6. Sustainable management on a local scale of the alluvial aquifer of the river tordera
7. Legal implications of overexploitation of groundwater resources

